JOINT REVIEW & UPDATE OF AGENCY SPECIFIC TSUNAMI STANDARD OPERATING PROCEDURES



Tonga MET TSUNAMIS SOPs: Current & Proposed

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Current TMS Tsunami SOP: 01st October 2014

01

- Due to operational change adopted by the UNESCO Intergovernmental Oceanographic Commission (IOC) Intergovernmental Coordination Group (ICG) for the Pacific Tsunami Warning and Mitigation System (PTWS), the Pacific Tsunami Warning Centre (PTWC) will cease issuing tsunami warnings for the Kingdom of Tonga from 0000UTC on 01 October 2014
- New advisory products will be issued by PTWC for the Pacific Basin based on tsunami threat
- Tonga Meteorological Service will employ to provide tsunami warnings for Tonga in agreement with the NEMO, the GSU and approved by the NEMC
- Current TMS Tsunami SOP was effective since 01st October 2014, has been 10 years now and the

time is just right for the SOP to be reviewed and to be improved upon



Current TMS Tsunami SOP: Warning for Local Source Events

	Criteria	Duty Forecaster	Type of Warning/Advisory	Emergency response
(1)	Earthquake 7.1≤M and < 100km deep detectedwithin 300km of Tonga's Coast or Violent ground shakingobserved	Activate and disseminate FTWCTEMPLATE1	Urgent Tsunami Warning	Evacuate tsunami threatarea
(1)	from an unverified earthquakelasting at least 30sec			Turn on tsunami sirensavailable

Local tsunami (Peau Kula fakalotofonua) – A tsunami from a nearby source within 300km from any coastline of Tonga or less than 1 hours tsunami travel time from its source.



Regional tsunami (Peau Kula fakafeitu'u) – A tsunami from a regional source within 1000km to from any coastline of Tonga or tsunami travel time between 1 to 3hrs from its source.

Ocean or basin wide tsunami (Peau Kula fakamamani lahi) - A tsunami from a distant source with tsunami travel time of over 3hrs from its source.

Current TMS Tsunami SOP: Warning for Regional or Distant Source Events

Criteria	Duty Forecaster	Type of Advisory/Alert/Warning	Emergency ResponseAction
Earthquake 6.5≤M <7.1 and <100km deep has been detected anywherein the Pacific Ocean	Activate and disseminate FTWCTEMPLATE 2 to NEMC only	Significant EarthquakeAdvisory (SEA)	Monitor
Expected wave height <0.3M or when a tsunamior earthquake >7.1M hasoccurred in the Pacific Basin and assessment has been made that thereis no direct threat to Tonga	Activate and disseminate FTWCTEMPLATE 3 to all outlets	Tsunami No Threat Advisory (TNTA)	Monitor
Expected wave height 0.3M ≤H< 1M with expected arrival time of3hr≤T<6hr	Activate and disseminate FTWCTEMPLATE 4 to all outlets	Tsunami Marine Alert(TMA)	Prepare to evacuate marine coastalarea
Expected wave height 0.3M ≤H< 1M with expected arrival time of <3hrs	Activate and disseminate FTWCTEMPLATE 5 to all outlets	Tsunami MarineWarning (TMW)	Sound SirenEvacuate coastal area
Expected wave height is H≥1M with expected arrival time of 3hr≤T<6hr	Activate and disseminate FTWCTEMPLATE 6 to all outlets	Tsunami Alert (TA)	Prepare to evacuate tsunami threatarea
Expected wave height is H≥1M with expected arrival time of <3hrs	Activate and disseminate FTWCTEMPLATE 7 to all outlets	Tsunami Warning (TW)	Sound Siren Evacuate tsunami threatarea

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Current TMS Tsunami SOP: Cancellation Procedures

Alert/Warning	Cancellation criteria and templates
Tsunami MarineAlert (TMA)	Cancel when the expected wave height has been verified by sea level monitoring equipment to be below 0.3M within the alert period (3hr≤T<6hr). Downgrade to Tsunami no threat advisory as necessary orcancel outright and advice of possible strong currents remaining. Duty Forecaster activate and disseminate FTWCTEMPLATE 8
Tsunami Marine Warning (TMW)	Cancel when the expected wave height has been verified through sea level monitoring equipment to be below 0.3M within the warning period (3hr <t). <b="" advice="" advisory="" and="" as="" canceloutright="" currents="" downgrade="" necessary="" no="" of="" or="" possible="" remaining.="" strong="" threat="" to="" tsunami="">Duty Forecaster activate and disseminate FTWCTEMPLATE 9</t).>
Tsunami Alert(TA)	Cancel when expected wave height has been verified through sea level monitoring equipment to be below 1M within the alert period (3hr≤T<6hr). Down grade to Tsunami Marine Alert or Tsunami Marine warnings as necessary or cancel outright in accordance with situation & fitting criteria. Duty Forecaster activate and disseminate FTWCTEMPLATE 10
Tsunami Warning(TW)	Cancel when expected wave height has been verified through sea level monitoring equipment to be below 1M within the warning period. Downgrade to Tsunami Marine Alert or Tsunami Marine Warning or outright as appropriate. Duty Forecaster activate and disseminate FTWCTEMPLATE 11

02 A Proposed Changes to the current TMS Tsunami SOP

- Basis for the changes will include:
 - Additional Triggering mechanisms
 - New tide gauge, seismic stations, travel times, focal mechanism, simulations, & Analysis tool/capabilities
 - New refined criteria & warning templates
 - New refined warning messages
 - New criteria(s) for issuing & cancellation
 - New Tsunami Impact-Based Warning Products
 - NEWS Tsunami Siren System & RARs
 - Current & New Dissemination Channels/Systems
 - MHEWS Concept of Operations

- Alignment to Agency SOPs
- Alignment to Acts
- Alignment to National Tsunami Response Plan

02

Concept of Operations: Cabinet Approval

Operational Roles of the MHEWS Agencies

The preliminary Concept of Operations (an operational strategy) describes for each of participating agencies, TMS, NRD, and NEMO, the role it has in the new designed MHEWS system for different scenarios, and according to current agency agreements. This will be used as the basis for the Project Implementation Plan and the Procurement Plan. Each agency also has other roles outside the scope of MHEWS, only the roles related to the MHEWS are described.

The scenarios described are:

- No-emergency,
- During emergency,
- Post emergency

No-emergency Scenario

This is the most common scenario, the periods when there is no emergency in sight.

TMS	NRD	NEMO
On 24/7 schedule:	On normal schedule:	On normal schedule:
 Monitor data from seismic, volcanic, weather, and coastal stations, PTWC, USGS, ORSNET and 	 Develop and maintain flood forecast models Monitor data from seismic, volcanic 	 Develop, test and maintain emergency management system including evacuation plans and operational support plans with
RIMES	during working hours	updated hazard maps
 Run models to analyze and prepare predictions 	 Develop and maintain Tsunami impact/forecast models 	 Research SOP thresholds/criteria for warnings including impact analysis and public scope for action
 Preparemeteorological and ocean Forecastsand warnings (Rain, wind, temperature, sea&swell) 	 Develop flood hazards maps for Tsunami, Storm surge, Fluvial, and Pluvial flooding for MHEWS 	in-collaboration with NRD and TMS
Transmit Forecasts by SMS, web,	purposes	 Capacity development, education and awareness programs, technical
radio, email, social media, VHF and HF radio	 Make flood risk maps available to public, investors, planners, relief agencies. 	assistance to increase the preparedness and response capacity at all levels (From national
 Quality Management and testing of communication channels 	 Maintain Tonga seismic network, 	to village levels and Government to NGOs level).
 Provide back up to GSU on earthquake, volcano and 	including real-time GNSS and telemetry to agreed standards	 Quality management and testing of communication channels
hydrological monitoring	 Provide back up for tsunami warnings and meteorological data 	 Back up of MET and GSU Data
 Develop and maintain forecast models 	to TMS	 Carry out user surveys on productsand services (of NRD and
 Research SOP thresholds/criteria for warnings including impact 	 Quality Management and testing of communication channels. 	TMS) in collaboration with NRD and TMS Monitor state of community readiness for each Natural Disaster
analysis and public scope for action	Research SOP thresholds/criteria	readiness for each Natural Disaster
in-collaboration with NEMO and	for warnings including impact	 Conduct training of NEMO

NRD

- Maintain state-of-the-art knowledge of relevant meteorological developments
- Carry out user surveys on products and services in collaboration with NRD and NEMO
- Conduct training of meteorology personnel's
- Continuous exercises to validate SOPs and Legal requirements
- Carry out maintenance of systems and equipment
- Maintaindatabases (including impact based)
- Carry out awareness programs in collaboration with NRD and NEMO
- Carry out research of meteorological and ocean aspects for improving the MHEWS

analysis and public scope for action in collaborationwith NEMO and TMS

- Maintain state-of-the-art knowledge of relevant hydrological, seismic, geologic and volcanicdevelopments
- Quality management and testing of communication channels
- Carry out user surveys on products and services in collaboration with TMS and NEMO
- Conduct training of NRD personnel's
- Continuous exercises to validate SOPs and Legal requirements
- Carry out maintenance of systems and equipment
- Maintain databases (including impact based)
- Carry out awareness programs in collaboration with TMS and NEMO
- Carry out research of geo-hazards and ocean aspects for improving the MHEWS

personnel

- Carry out maintenance of systems and equipment
- Maintaindatabases (including impact based)

Emerge	ency Se	cenario

TMS	NRD	NEMO
Tropical Cyclone/ Severe We	ather	
On 24/7 schedule:	On normal schedule:	On 24/7 schedule:
 Normal no-emergency operations are continued as described Assess classify TC/SW stage and development Issue NON-TC or TC severe weather alert or warning 	 Normal no-emergency operations are continued as described Joint awareness program in collaboration with TMS and NEMO 	 24/7 schedule is activated in the case of a TC event in coordination with TMS In collaboration with TMSdisseminate TCAs to agencies that form the National Disaster Management Committee
 notify and update NEMO on alerts 		Mobilize specific instructions in the

TMS	NRD	NEMO
LocalTsunami		
On 24/7 schedule:	On normal schedule:	On activation:
 Monitor incoming data on earthquake or volcanic 	Normal no-emergency	 NEMO will follow up
	operations are continued	warningswith

TMS	NRD	NEMO	
Distant Tsunami			
On 24/7 schedule:	On activation:	On activation:	
Normal no-emergency operations are continued as	• 24/7 schedule is activated	• 24/7 schedule is	
described	in case of Tsunami in	activated in case of	
	coordination with TMS	Tsunami in	
 if an earthquake or volcanic eruption occurs that can 		coordination with TMS	
or has triggered a tsunami that may affect Tonga,	 jointly with TMS carry out 		
the Pacific Tsunami Warning Centre (PTWC) will	an assessment of threat	 Mobilize specific 	
issue threat advisory notices and tsunami forecast	for Tonga and determine	instructions in the	
products to TMS, the Tonga Tsunami Warning Focal	whether to maintain a	event of a state of	
Point (TWFP). The TMS uses these products together	watch, cancel or issue	emergency	
with running of tsunami models to issue tsunami	warnings		
warnings for Tonga in collaborations with NRD.		NEMO will follow up on	

TMS	NRD	NEMO
Coastal Flooding		
On 24/7 schedule:	On Normal Schedule	On Normal Schedule :
 Monitor meteorological and ocean conditions and issue warnings as 	 carry out an assessment of threat (including modelling) for Tonga on 	 Coordinate evacuation and logistics to evacuation centers.
required	coastal inundation in collaboration	
Maintain/Develop SOPs for	with TMS and NEMO	 Awareness programs in collaboration with NRD and TMS.
coastal flooding in collaboration with NRD and NEMO	 Provide risk and hazardmaps and verifications of warning thresholds in collaboration with TMS and 	On normal schedule: Normal no-emergency operations
Advice evacuation in accordance with procedures	NEMO (and monitoring/reviewing thresholds)	are continued as described (when possible)
On normal schedule: • Normal no-emergency operations are continued as described (only when possible)	 Carry out surveys (including topographic mapping, bathymetric, extend of storm surges and run ups) and share 	
	reports in collaboration with TMS and NEMO	

	NRD	NEMO			
Volcanic eruption					
On 24/7 schedule:	On activation:	On activation:			
 Normal no-emergency operations are continued as described 	 24/7 schedule is activated as required in case of eruption. 	• 24/7 schedule is activated in case of eruption on advice from NRD.			
 In case of eruption reports from maritime or aviation are received by TMS these reports are forwarded to NRD immediately for verifications and VONA reports are prepared by TMS in collaboration with NRD and are send to VAAC Wellington. 	 carry out an assessment of threat for Tonga and determine whether to maintain a watch, cancel or issue warnings (for example, public and mariners' warnings)provide risk and hazard parameters regarding local impacts to TMS and NEMO. 	 Mobilize specific instructions in the event of a state of emergency NEMO will follow up on warnings with appropriate public advisory messages on preparedness measures and any necessary evacuation response or otherwise 			
 if local tremors occur that can indicate a developing volcanic eruption in Tonga, TMS to report to NRD or vice versa. Back up support and monitoring of volcano eruptions as required 	 In case of eruption that has the potential to affect aviation these reports are forwarded to TMS immediately and VONA reports are prepared by TMS in collaboration with NRD and are send to VAAC Wellington. 	 Upon receipt of "Warning Cancellation Message" from NRD, NEMO will assess the threat and situation on the ground and will issue an "All Clear Message" advising people that they may return to their homes or place of 			

TMS	NRD	NEMO
Flash Floods & Landslides		
On 24/7 schedule:	On Normal Schedule	On Normal Schedule:
 Monitor meteorological heavy rain events and thunderstorms and issue warningsas required Maintain/Develop SOPs for Flash floods and landslides in collaboration with NRD and NEMO Advice evacuation in accordance with procedures Data and event sharing in collaboration with NRD and NEMO On normal schedule: Normal no-emergency operations are continued as described (only when possible) 	 carry out an assessment of threat (including modelling) for Tonga on coastal inundation in collaboration with TMS and NEMO Provide risk and hazard maps and verifications of warning thresholds in collaboration with TMS and NEMO (and monitoring/reviewing thresholds) Carry out surveys (including topographic mapping, extend of landslides and flash floods) and share reports in collaboration with TMS and NEMO Data and event sharing in collaboration with TMS and NEMO 	 Coordinate evacuation and logistics to evacuation centers. Awareness programs in collaboration with NRD and TMS. Data and event sharing in collaboration with TMS and NEW On normal schedule: Normal no-emergency operation are continued as described (whe possible)

TMS	NRD	NEMO
Droughts		
On 24/7 schedule: Meteorological Drought	On Normal Schedule: Hydrological Drought	On Normal Schedule: • Awareness programs in
 Monitor rainfall and issue drought alerts or warnings as required. carry out an assessment of meteorological drought threat 	 carry out an assessment of threat (including modelling) for Tonga on hydrological droughts in collaboration with TMS and NEMO 	 collaboration with NRD and TMS. Mobilize specific instructions in the event of a state of emergency (meteorological or hydrological)
 meteorological drought threat (including modelling) for Tonga Maintain/Develop SOPs for meteorological Droughtin collaboration with NRD and NEMO Advice and prepare climate outlooks and preducts to key 	 Provide risk and hazard maps for hydrological droughts and verifications of warning thresholds in collaboration with TMS and NEMO (and monitoring/reviewing thresholds) 	On normal schedule: Normal no-emergency operations are continued as described (when possible)
 outlooks and products to key stakeholders and users. Agro-MET group meetings and awareness in collaboration with NRD and NEMO 	 Carry out surveys (including catchment mapping, extend of hydrological drought andwater levels) and share reports in collaboration with TMS and NEMO 	

Post-Emergency Scenario

TMS	NRD	NEMO
On 24/7and normal	On normal schedule:	On normal schedule:
schedule:	 Normal no-emergency 	Normal no-emergency
	operations are continued as	operations are continued as
 Normal no-emergency 	described	described
operations are continued as described	• On 24/7 as required	 On 24/7 as required

• To provide scientific and disaster assessment reports on event(s) as required.

- Assess the effectiveness and usefulness of MHEWS to detect, confirm, and respond to recent emergency from the stakeholder's perspective through interviews or questionnaires (timeliness, quality, actionable, simplicity, target groups reached, target groups take desired actions, etc.)
- Assess the effectiveness and usefulness of MHEWS to detect, confirm, and respond to recent emergency from the agency's perspective (capacity, organizational issues, cooperation, communication)
- Evaluate performance of individual system components qualitatively and quantitatively: sensors, transmissions, data quality, models, impact assessment, communication methods and communication content.
- Provide recommendations and carry out practical measures to improve MHEWS performance, for example, amendment to SOPs or legislations.



TMS	NRD	NEMO	
Flash Floods & Landslides			
On 24/7 schedule:	On Normal Schedule	On Normal Schedule:	
 Monitor meteorological heavy rain events and thunderstorms and issue warningsas required Maintain/Develop SOPs for Flash floods and landslides in collaboration with NRD and NEMO Advice evacuation in accordance with procedures Data and event sharing in collaboration with NRD and NEMO On normal schedule: Normal no-emergency operations are continued as described (only when possible) 	 carry out an assessment of threat (including modelling) for Tonga on coastal inundation in collaboration with TMS and NEMO Provide risk and hazard maps and verifications of warning thresholds in collaboration with TMS and NEMO (and monitoring/reviewing thresholds) Carry out surveys (including topographic mapping, extend of landslides and flash floods) and share reports in collaboration with TMS and NEMO Data and event sharing in collaboration with TMS and NEMO 	 Coordinate evacuation and logistics to evacuation centers. Awareness programs in collaboration with NRD and TMS. Data and event sharing in collaboration with TMS and NEM On normal schedule: Normal no-emergency operation are continued as described (whe possible) 	

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 Agro-MET group meetings and awareness in collaboration with NRD and NEMO 	 carry out surveys (including catchment mapping, extend of hydrological drought andwater levels) and share reports in collaboration with TMS and NEMO 	

TMS	NRD	NEMO	
Flash Floods & Landslides			
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 Monitor meteorological heavy rain events and thunderstorms and issue warningsas required Maintain/Develop SOPs for Flash floods and landslides in collaboration with NRD and NEMO Advice evacuation in accordance with procedures Data and event sharing in collaboration with NRD and NEMO On normal schedule: Normal no-emergency operations are continued as described (only when possible) 	 carry out an assessment of threat (including modelling) for Tonga on coastal inundation in collaboration with TMS and NEMO Provide risk and hazard maps and verifications of warning thresholds in collaboration with TMS and NEMO (and monitoring/reviewing thresholds) Carry out surveys (including topographic mapping, extend of landslides and flash floods) and share reports in collaboration with TMS and NEMO Data and event sharing in collaboration with TMS and NEMO 	 Coordinate evacuation and logistics to evacuation centers. Awareness programs in collaboration with NRD and TMS. Data and event sharing in collaboration with TMS and NEM On normal schedule: Normal no-emergency operation are continued as described (whe possible) 	

TMS	NRD	NEMO
Droughts		
On 24/7 schedule: Meteorological Drought	On Normal Schedule: Hydrological Drought	On Normal Schedule: • Awareness programs in
 Monitor rainfall and issue drought alerts or warnings as required. carry out an assessment of meteorological drought threat 	 carry out an assessment of threat (including modelling) for Tonga on hydrological droughts in collaboration with TMS and NEMO 	 collaboration with NRD and TMS. Mobilize specific instructions in the event of a state of emergency (meteorological or hydrological)
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Tongan Meteorological Service Natural Resources Division		sion
Lead Agency	Joint activities	Lead Agency
24/7 Operations (MHEWS lead)	MHEWS design & coordination Public Education (with NEMO)	Planning & Resilience (with NEMO)
Real-time natural hazard warnings (non- volcanic) (includes tsunami, tropical cyclone, marine warnings)	Non-real time event management Joint operations for volcanic events (NRD join <u>TMS</u> 24/7 team during active volcanism)	Support to TMS for geohazards, including event modelling. State Volcano Observatory
Flood services	Hydrological services	Ground water services, coastal inundation mapping
WMO, ICAO & IOC liaison	Quality management	Geohazard liaison
Warning communications	Meteorological, Seismological, Volcanic, Tide observation maintenance	GIS work
Agriculture, marine & fisheries, tourism, defence, aviation, climate, drought	Joint training events	Natural resources &
	< Flow of information>	seismic services
	NEMO liaison	

Figure 6-2 - Collaborative MHEWS model with Tongan Meteorological Service and the National Resources Division during 2019. The model assumes a strong joint management structure of the activities in common, overseen by both parent Departments, and with NEMO as the lead stakeholder.





Tier 1: FTWC Tsunami incident controller

This tier requires a comprehensive understanding of tsunami causes and impacts, expert interpretation of TSP products, and competent performance of all key national warning procedures.

Tier 2: FTWC Tsunami Incident Assistant

This tier requires a basic understanding of tsunami causes and impacts, simple interpretation of TSP products, and ability to perform some tasks of the national warning procedures.

Key events for TMS Competency Framework

The target key events/sources for the TMS tsunami competencies are :

- 1. Local Events
- 2. Regional Events
- 3. Ocean-Worldwide Events

Tsunami Competency Framework Pilot Project: TONGA

